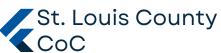
2023 *Annual Report





St. Louis County Housing and Homelessness Programs



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HHP & HHAC Teams



HOUSING & HOMELESSNESSS PROGRAMS TEAM (HHP)

ST. LOUIS COUNTY MEMBERS:

- Laura Birnbaum
- Stacy
 Radosevich
- Courtney
 Cochran
- Tawney Carlson
- Kevin Radzak
- Lindsey Jenc

Values Statement:

We follow and believe in housing first, community first, and harm reduction principles. We move forward in our work with cultural humility and are always striving to be culturally responsive and trauma informed.



HEADING HOME ADVISORY COUNCIL (HHAC)

ST. LOUIS COUNTY COC GOVERNANCE BOARD MEMBERS:

- Kimberly Scanlon: Chair
- Paul Pederson: Veterans Representative
- Salaam Witherspoon: REAP Representative
- Valerie Joeckel: At-Large Representative
- Stephen Taylor: At-Large Representative
- Angela Neal: Rural Housing Coalition Representative
- Seth Borovsky: At-Large Representative
- Pablo Romo: Homeless Advocate
- Theresa Drift: Bois Forte Reservation Representative
- John Williams: Lived Experience of Homelessness Representative
- Lexy Redenbaugh: Affordable Housing Coalition Representative
- Carah Alexander: At-Large Representative
- Pat Leary: State of Minnesota Representative

Land Acknowledgement

We know that American Indian people, People of African Heritage, Black, Indigenous and People of Color disproportionately experience homelessness and housing instability due to systemic racism and oppression. It is of the utmost importance that we acknowledge the lands that we reside on and the trauma that has and continues to occur in order to better serve in a culturally responsive, trauma informed and person centered approach as we work to end homelessness.

We collectively acknowledge that St. Louis County is located on the traditional, ancestral, and contemporary lands of Indigenous people. Our buildings reside on land that was cared for and called home by the Ojibwe people, before them the Dakota and Northern Cheyenne people, and other Native peoples from time immemorial. Ceded by the Ojibwe in an 1854 treaty, this land holds great historical, spiritual, and personal significance for its original stewards, the Native nations and peoples of this region. We recognize and continually support and advocate for the sovereignty of the Native nations in this territory and beyond.

We acknowledge the collective and historical trauma Indigenous People, People of African Heritage, Black, and People of Color have endured and experienced as a result of systemic racism, and we acknowledge our own ignorance and complicity. We have all inherited the repercussions of this unjust system and the impacts and outcomes have rippled forward to what we feel and experience today, including but not limited to the work we do to support people experiencing homelessness and housing instability. We pause for a moment of silence to acknowledge the human lives lost as a result: Amir Locke, Daunte Wright, Isaac McGhie, Elmer Jackson, Elias Clayton, Ahmed Arbery, Breonna Taylor, George Floyd, Estavon Elioff and countless other lives of People of African Heritage, Black, Indigenous, and People of Color [at this moment, we invite others to speak names of people who are missing, murdered or lost due to systems of violence and oppression]. We hold them in our hearts, we honor their lives, and we commit to doing all we can to dismantle racist systems of oppression in our communities, and within ourselves.

By offering this land acknowledgment, we affirm tribal sovereignty and will work to hold the St. Louis County Heading Home Advisory Council and our work accountable to American Indian peoples and nations as well as those communities most impacted by homelessness.



- In northern St. Louis County: Over 900 households were turned away from shelter last year due to shelter spaces being at capacity. Home on the Range shelter in Hibbing has opened. It has 56 beds, including units specifically for families and people fleeing domestic violence. There is also a four-plex shelter/transitional housing unit being built in Virginia by Range Transitional Housing (RTH) that will have services provided by AEOA.
- In southern St. Louis County: Over 600 households sought emergency warming center shelter last year. This is in addition to 24/7 low-barrier, drop-in shelter (78 beds with the average number of guests being 98).
- Overall: From 2013-2023, St. Louis County has seen a 41% increase in overall homelessness and a 157% increase in chronic homelessness.
- In Public Schools: 473 students experienced homelessness according to Minnesota Department of Education data.

PIT Data 1/25/23

Sheltered Populations

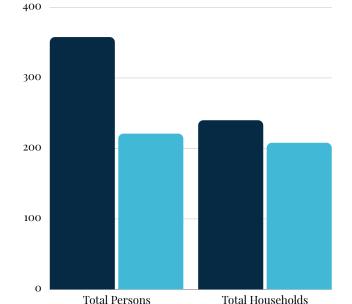
Total Persons: 358

Total Households: 240

Unsheltered Population

Total Persons: 221

Total Households: 208



Sheltered Unsheltered

2022 vs. 2023 Comparison

	Sheltered Emergency Shelter Total Persons	Sheltered Transitional Housing Total Persons	Unsheltered Total Persons	Total Persons
2022	184	137	234	555
2023	209	149	221	579

HIC Data 1/25/23

• Total Organizations: 31

Utilization Rate: 85%

• Total Projects: 100

Total Beds: 1738

Filled Beds: 1475

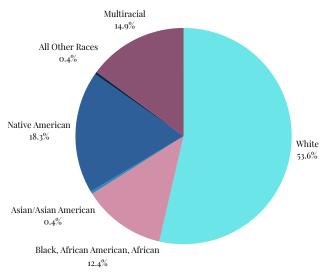
From the Coordinated Entry Monitoring Report

People on the Priority List in 2023:

- 17 people who are transgender
- 9 people reported no single gender
- 155 people engaged in housing navigation
- 2621 people on the priority list during period
- 1249 people on the priority list on the first day of period
- 963 people on the priority list on the last day of the period
- 497 Chronically Homeless (HUD) people
- 1467 Long Term Homeless (MN Definition) people

BIPOC people face homelessness at a disproportionate rate in our CoC

Racial Breakdown of People on the CE Priority List

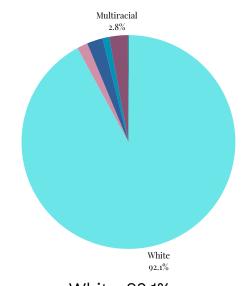


White: 1393; 53.6%

Black, African American, African: 323; 12.4%

Asian/Asian American: 10; .4%
Native American: 475; 18.3%
Multiracial: 387; 14.9%
All other Races: .4%

Racial Breakdown of People Living in St. Louis County (U.S. Census Bureau)



White: 92.1%

Black, African American, African: 1.6% Asian/Asian American: 1.1%

Native American: 2.4%

Multiracial: 2.8%

All other Races: .1%



Returns to Homelessness Report

A Takeaway:

30.43% return to homeless rate for LGBTQIA2S+ people who self identified

Additional Information:

- Single Adults return to homelessness at much higher rates than households with children
- Single youth 18-24 have a 31% return to homelessness rate
- Adults 25+ have an average of 42% returns to homelessness rate

A Takeaway:

It appears that Indigenous and African American households returns to homelessness decreased when compared to last year's data, but, this could be because we have better data collection on multiracial identity.

Gender	Total Number of Persons Exited	Total Returns in Report Period	Returns to Homelessness between 0 and 365 days	Percentage of Returns in Report Period
Culturally Specific Identity (e.g., Two- Spirit)	1	1	1	100.00%
Data not collected	17	0	0	0.00%
Man (Boy, if child)	1401	549	505	36.05%
Missing	18	0	0	0.00%
Non-Binary	8	0	0	0.00%
Transgender	14	6	6	42.86%
Woman (Girl, if child)	1171	298	267	22.80%

Race	Total Number of Persons Exited	Returns to Homelessness between 0 and 365 days	Percentage of Returns in Report Period
Native American	444	143	32.21%
Asian	7	2	28.57%
African American	294	69	23.47%
Client doesn't know	1	0	0.00%
Client prefers not to answer	12	4	33.33%
Data not collected	15	0	0.00%
Hispanic/Latina/e/o	4	3	75.00%
Missing Information	29	1	3.45%
Multiracial	415	136	32.77%
Pacific Islander	4	1	25.00%
White	1405	420	29.89%



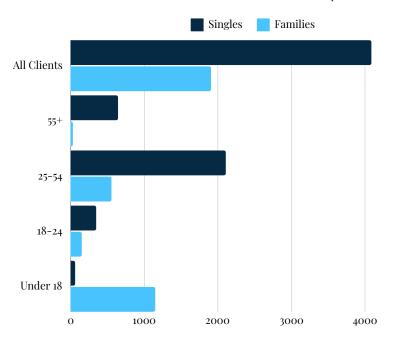
Core Homeless Report

(Anyone in housing system in 2023 that got entered into HMIS)

Takeaways:

Total: 5994

Number of Unaccompanied Youth Under 18: 60



Singles:

All Clients: 4087 Clients 55+: 643 Clients 25-54: 2108 Clients 18-24: 346 Youth Under 18: 60

Families:

All Clients: 1907 Clients 55+: 29 Clients 25-54: 554 Clients 18-24: 150 Clients Under 18: 1149

5000

Su	bpopulations	Client Count	Percent of Population
Ve	teran	207	5.40%
Ch	Chronically Homeless (HUD)		21.76%
Lo	Long-Term Homeless (MN Definition)		38.65%
Do	Domestic Violence *Yes at any point in period (ever experienced)		29.16%
	Fleeing Domestic Violence (currently fleeing)		26.94%
D	Any Disability of Long Duration (** EE Detail)	2812	46.97%
S	Chronic Health Condition	431	14.86%
Α	Physical Disability	801	27.62%
B	Mental Health Disorder	1971	67.97%
Ļ	Substance Use Disorder (Alcohol or Drug)	1156	39.86%
T	Developmental Disability	341	11.76%
Y	HIV/AIDS	16	0.55%



Summary Outcomes from Core Homeless Reports:

Exit Destination by Race:

Exited to Homelessness:

Compared To:

White: 23 (2%)

African American: 4 (1%)

Asian: 0 (0%)

Native American: 10 (2%) Pacific Islander: 0 (0%) Middle Eastern: 0 (0%)

Hispanic/Latina/e/o: 0 (0%)

Multiracial: 6 (1%)

Doesn't know/Prefers to not answer: 0

(0%)

Missing Information: 17 (9%) Total Clients/All Clients: 60 (2%)

Multiracial: 208 (50%) Doesn't know/Prefers to not answer: 16

White: 788 (54%)

Asian: 4 (67%)

(100%)

Missing Information: 128 (66%)

Total Clients/All Clients: 1472 (52%)

Exited to Permanent Destination:

African American: 177 (56%)

Native American: 152 (35%)

Hispanic/Latina/e/o: 3 (30%)

Pacific Islander: 1 (33%)

Middle Eastern: 0 (0%)

HUD SPM Report

ES, SH, TH and RRH Exits to Permanent **Housing Destinations**

Percent of Successful Exits:

2022: 29.9% 2023: 25.89%

PH Exits to Permanent Housing Destinations or Retention of Permanent Housing **Percent of Successful Exits**

> 2022: 89.32% 2023: 88.23%

Percent Returns to Homelessness Exits from TH:

2022: 8% **2023:** 15%

Exits from PH: 2022: 8% **2023:** 12%

<u>In 2023:</u>

- **603 out of 1848** heads of household in all HMIS project types qualified as chronically homeless.
- Another 108 met the length of time homeless for chronic homeless definition, but did not have record of a disabling condition.
- 938 people in our system experienced homelessness for the first time.

Housing Supports

St. Louis County currently has 20 board and lodge sites and 13 Long Term Homeless Supportive Providers which provides housing for 948 individuals. The LTH Program continues to expand. We currently have 367 LTH beds and should be adding approximately 190 new beds within the next year or two.

COMMUNITY LIVING INFRASTRUCTURE GRANT (2)

Award Amount Total: \$2,302,875

Here's where it went:

- 3 Housing Resource Navigators at HDC, RTH and FRT
- 1 staff at RTH to organize LTH clients on Coordinated Entry list.
- LTH CE referral and list management support
- \$830,000 in Direct Assistance (completely exhausted)
- 2 Housing Support Administration staff at St. Louis County

Impact

- 95 people moved into permanent housing of their choice as a result of Housing Navigation Services.
- From July 1, 2022 to March 2024, the number of Long Term Homeless (LTH)-eligible individuals went from 967 to 481. Over the past 6 months, the total number of LTH eligible individuals on the Coordinated Entry list averaged 477. Now, providers have an accurate referral list to work from and can move individuals into housing more quickly.
- Direct Assistance: Over the grant period, Direct Assistance funds assisted 526 unduplicated households in the following areas: Rent (including late fees, etc.), Security deposits & application fees, Utility deposits and utilities owed, Essential furnishings & moving expenses, and Expungement related costs.
- St. Louis County Housing Support Administration staff provide support and technical assistance to new and existing Housing Support providers and provide quality assurance of HS programs through file reviews, site-visits, resident feedback interviews, and a complaint resolution process.

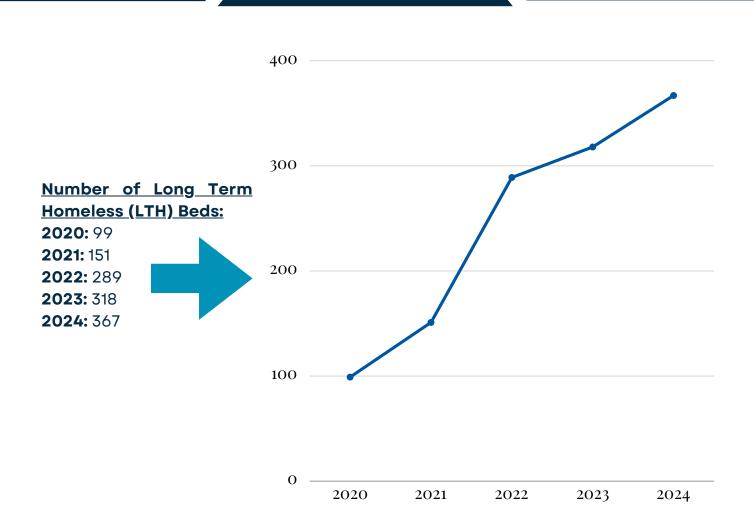


Award Amount: \$1,999,274

Here's where it went:

- Emergency Shelters through 6 providers across St. Louis County
- This funding comes from recaptured rate 2 beds that were unused and converted to actual dollars to support shelter expansion and operations.

Number of LTH Beds



Reaching Housing Stability with and for Young People

We are beginning to strategize on how we can Reach Housing Stability with & for Young People who are facing housing instability or unhoused. This is a similar effort to our ongoing work to achieve functional zero specific to veterans who are experiencing homelessness and will have impacts for generations to come by breaking cycles of poverty and homelessness.

There are currently multiple components of this community work in partnership including:

- Direct Cash Transfer pilot project in partnership with YouthPrise, Chapin Hall, Hennepin County and St. Louis County housing and service providers.
- · Regular case consultation and conferencing within Coordinated Entry.
- Local Homeless Prevention Aid (LHPA): Currently funding four organizations to provide supportive services including outreach, navigation, connection, and tenancy sustaining services as well as shelter expansion and transitional housing.
- Shelter expansion: AEOA and RTH shelter expansion and LSS'S Another Door expansion with Stepping on Up.
- HUD Youth Homelessness Systems Improvement (YHSI) grant application: YouthPrise is leading on this and if granted, will dramatically increase our ability to increase and strengthen youth leadership with lived expertise and to cocreate a Youth Action Board to guide our CoC.
- Permanent Supportive Housing expansion: Brewery Creek. This is in Duluth and will include 6 persons with disabilities (PWD) units and 26 high priority homeless (HPH) units; all for young people ages 18 24.

We have collected stakeholder responses to determine what our plan looks like and recognize that we need input from young people with lived experience. We are hoping that with funding from YHSI or otherwise, we can build the youth voice to lead and guide this work moving forward. Questions to get us there include:

- · What does housing stability look like?
- · What would it look like to have permanent connections for youth?
- · What would it look like to achieve education/employment goals for youth?
- · What would it look like to achieve wellbeing for youth?
- · What other Core Outcomes?
- · How do we know when we have ended youth homelessness?

SLC Housing Collective

Our SLC Housing Collective continues to meet, partner, and share our work as we all strive to support people to reach housing stability in a holistic way across our continuum of care. We are currently meeting quarterly and determining if there will be additional work groups based on community members' capacity and priorities. We will be developing a measurement/evaluation group of some sort to figure out what this looks like: How do we measure (both quantitively and qualitatively) our progress towards reaching housing, racial and health equity and justice?

Please let Laura know if you are interested in participating – all are welcome! (BirnbaumL@StLouisCountyMN.gov)

St. Louis Continuum of Care

In 2023, St. Louis County Continuum of Care (SLC CoC) participated in the HUD FY2023 Continuum of Care Notice of Funding Opportunity (NOFO). The total SLC CoC grant award for the FY2023 NOFO was \$4,018,912, which is \$398,184 a year funding increase. St. Louis County received full funding for 29 renewal projects and new 2 grants were awarded for Center City Housing's Wadena West project and an expansion grant for HMIS. The CoC Planning Grant received a funding increase as well that will allow our CoC to expand capacity towards addressing youth homelessness and racial disparities in our housing system. See below for funding breakdown.

Organization Name	Project or Award Name	FY 2023 Award Amount
AMERICAN INDIAN COMMUNITY HOUSING ORGANIZATION (AICHO	GIMAAJII MINO-BIMAADIZIMIN	• \$163,194
	BILL'S HOUSE	• \$46,029
	 RENTAL ASSISTANCE VIRGINIA 	• \$67,359
ARROWHEAD ECONOMIC	YOUTH FOYER	
OPPORTUNITY AGENCY (AEOA)	 RURAL ST. LOUIS COUNTY PERMANENT HOUSING PROJECT 	• \$169,721
	 YOUTH FOYER OPERATIONS 	• \$92,987
BOISE FORTE RESERVATION TRIBAL COUNCIL	 NEW MOON RENEWAL PROJECT APPLICATION 	• \$69,002

St. Louis Continuum of Care

Organization Name	Project or Award Name	FY 2023 Award Amount	
CENTER CITY HOUSING CORP. (CCHC)	 GARFIELD SQUARE MEMORIAL PARK SAN MARCO SHEILA'S PLACE STEVE O'NEIL APARTMENTS TRANSITIONAL HOUSING WADENA WEST APARTMENTS 	 \$119,821 \$62,627 \$62,968 \$37,925 \$133,033 \$128,703 \$156,240 	
CHURCHES UNITED IN MINISTRY (CHUM)	RAPID REHOUSINGST. FRANCIS PERMANENT SUPPORTIVE HOUSING	\$83,388\$223,760	
HOUSING & REDEVELOPMENT AUTHORITY OF DULUTH, MN (HRA)	COORDINATED ENTRY	• \$85,610	
HUMAN DEVELOPMENT CENTER (HDC)	 ALICIA'S PLACE/NEW SAN MARCO SUPPORTIVE HOUSING RENTAL ASSISTANCE PROGRAM (RAP) 	\$69,745\$180,266	
INSTITUTE FOR COMMUNITY ALLIANCES (ICA)	 MN HMIS ST LOUIS COUNTY EXPANSION MN HMIS ST LOUIS COUNTY RENEWAL 	\$35,567\$61,071	
LUTHERAN SOCIAL SERVICE OF MINNESOTA (LSS)	RENAISSANCE 2023	• \$42,466	
MINNESOTA ASSISTANCE COUNCIL FOR VETERANS (MACV)	 MACV DULUTH SIL MACV DULUTH VETERANS PLACE 	\$46,797\$87,470	
RANGE MENTAL HEALTH CENTER, INC. (RMHC)	 IVY MANOR PROJECT 2023 RENTAL ASSISTANCE COMBINED GRANT 2023 	\$38,056\$463,246	
RANGE TRANSITIONAL HOUSING, INC. (RTH)	 HOMELESS YOUTH OUTREACH PERMANENT HOUSING CHRONIC HOMELESS PROJECT PERMANENT HOUSING PROGRAM 	\$38,809\$319,611\$512,017	
ST. LOUIS COUNTY (SLC)	 COC PLANNING PROJECT APPLICATION FY2023 	• \$175,743	
THE SALVATION ARMY	CATHERINE BOOTH RESIDENCERAPID REHOUSING TSA	• \$109,635 • \$136,046	

Family Homeless Prevention Assistance Program (FHPAP)

Goals:

- Prevent Homelessness
- · Minimize the number of people who experience homelessness
 - · Eliminate repeat episodes of homelessness

FHPAP provides funding for essential direct financial assistance and support services to households experiencing a crisis that puts them at imminent risk of homelessness.

Community discussions determined that FHPAP funding will be spent on deposits, rent and utilities to stabilize households who have experienced a crisis that led to housing instability.

Assistance is accessed through United Way 211 and referrals are made to community partner housing agencies across St. Louis County.

Agencies providing FHPAP services are:

Arrowhead Economic Opportunity Agency (AEOA)

Voices for Ethnic and Multi-Cultural Awareness (VEMA)

The Salvation Army-Duluth

Life House

CHUM

One Roof Community Housing
American Indian Community Housing Organization (AICHO
Justice North-Range
Justice North-Duluth

St. Louis County uses the FHPAP Grant Administrator funds to provide training opportunities for community partners and members to attend national conferences, MN Homeless Day on the Hill, cultural awareness, and other educational trainings.

Family Homeless Prevention
Assistance Program (FHPAP)

Impact 10/1/2021-9/30/2023:

<u>Funds received: \$1,419,800:</u> \$880,900 + \$38,500 Standard + \$500,000 Fast Track funds

Coordinated Entry System calls to United Way 211 for Homeless and Prevention Assistance:

Housing Pre-Screens: 2093 Shelter referrals: 578 Prevention Referrals: 533

FHPAP Partner Housing Agency Service Providers:
Prevention Households served: 697
Rapid Re-Housing Households served: 116

The overall FHPAP success story is the collaboration among the Service Providers participating in this project to provide thorough crisis management and help community members maintain housing stability. St. Louis County Case Managers meet every week for case consultation to review applications for assistance and determine best collaborative approach to maximize the use of Community Support Funding.

Household success story from Caroline at AEOA: One couple called AEOA in June 2023 to inquire about rental assistance. They had experienced their car breaking down out of town and spent the funds they had for rent to pay for a car tow and mechanical repairs and fell behind paying rent.

FHPAP funding was utilized to assist with the past due rent and the couple had maintained housing stability since that assistance. This past winter, the building they were in burned down in Eveleth and the couple reached out to Caroline again at AEOA to inquire about emergency shelter. They met to receive some food, blankets, and clothing items and Caroline was able to let them know they could utilize FHPAP again for deposit and rent at the next location. The Household has stabilized in their new apartment. Caroline says, "My job is not only to help clients catch up on rent, but to help in other ways. When talking to clients, I get to know their story and suggest other beneficial programs."



Racial Equity and Accountability Project (REAP) Leadership Team

REAP Team

Members:

Justin Maxwell Reid John F. Williams Jerald Mitchell Jordon Johnson Babette D. Sandman Louisa Eckstine Nathaniel Coward Salaam Witherspoon

MESH Coach:

Deb Nookomis Aadoopowin

2023 Updates and Accomplishments

·Members of the REAP team (Louisa, John, Nathaniel, Seraphia, Salaam, Tawney) attended the National Alliance to End Homelessness Conference to learn about practices that increase equity and work to end unsheltered homelessness.

·The REAP team Scored 2023 Renewal NOFO project applications and discussed ways to deepen equity practices with agencies. Another REAP member served on the traditional ranking and review team for the 2023 NOFO.

·Provided feedback that was integrated into the Coordinated Entry assessment as SLC is currently working on developing and implementing a new tool to replace the VI-SPDAT largely due to equity concerns ·Salaam Witherspoon was chair of, and John Williams served on, the Heading Home Advisory Committee, our CoC governance board.

·Children's clothing has been gathered and will be administered through VEMA (Seraphia and Nathaniel) at Community Connect in Northern SLC to offer free children's clothing to the community. REAP members also helped VEMA paint and set up their new expanded location that provides services and support to the BIPOC community on the Iron Range.

·Louisa ranked and reviewed FHPAP applications. Her insights as a person with lived experience were pivotal.

·Louisa offered insight and learned from Codie Schaefer, a researcher who works in housing who is studying and driving policy in Australia based on housing practices for indigenous communities around the world.





AEOA: ARROWHEAD ECONOMIC OPPORTUNITY AGENCY

BIPOC: BLACK INDIGENOUS AND PEOPLE OF COLOR

CE: COORDINATED ENTRY

CHUM: CHURCHES UNITED IN MINISTRY

CNT: COST NEUTRAL TRANSFER

COC: CONTINUUM OF CARE
DV: DOMESTIC VIOLENCE
ES: EMERGENCY SHELTER

FHPAP: FAMILY HOMELESS PREVENTION AND ASSISTANCE PROGRAM

FRT: FAMILY RISE TOGETHER FY2023: FISCAL YEAR 2023

HDC: HUMAN DEVELOPMENT CENTER

HHAC: HEADING HOME ADVISORY COMMITTEE **HHP:** HOUSING AND HOMELESSNESS PROGRAMS

HIC: HOUSING INVENTORY COUNT

HMIS: HOMELESS MANAGEMENT INFORMATION SYSTEM

HSS/HS: HOUSING SUPPORT (SERVICES)

HUD: THE UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT **LGBTQIA2S+:** LESBIAN, GAY, BISEXUAL, TRANSGENDER AND TRANS, QUEER AND QUESTIONING, INTERSEX, ASEXUAL OR AGENDER, AND TWO-SPIRIT. THIS PLUS-

SIGN SIGNIFIES ADDITIONAL IDENTITY TERMS.

LSS: LUTHERAN SOCIAL SERVICES
LTH: LONG TERM HOMELESSNESS

MN: MINNESOTA

NOFO: NOTICE OF FUNDING OPPORTUNITY

PH: PERMANENT HOUSING PIT: POINT IN TIME COUNT

REAP: RACIAL EQUITY AND ACCOUNTABILITY LEADERSHIP TEAM

RRH: RAPID REHOUSING

RTH: RANGE TRANSITIONAL HOUSING

SO: STREET OUTREACH
SH: SUPPORTIVE HOUSING
SLC: ST. LOUIS COUNTY

SPM: SYSTEMS PERFORMANCE MEASURES

TH: TRANSITIONAL HOUSING
PH: PERMANENT HOUSING
PIT: POINT IN TIME COUNT